

ECON 231 — Public finance

Syllabus

University of Pennsylvania
Margaux Luflade
Spring 2022

Course Logistics

Class time and location.

- Tuesday and Thursday, 8:30-10am ET
- Location for in-person classes: PCPSE Auditorium
- Zoom link for online classes: see Zoom tab on the class Canvas website: <https://canvas.upenn.edu/courses/1637054>

Course instructor. Margaux Luflade, email: mluflade@sas.upenn.edu

Office: Perelman Center for Political Science and Economics (PCPSE), office 603.

Office hours: Tuesday 5-6:30pm (PCPSE 603) and Wednesday 9-10am (PCPSE 603).

Email policy: You can expect me to respond to emails within 48 hours, and from 9 to 5, Monday through Friday.

Teaching assistant. Ornella Darova, email: odarova@sas.upenn.edu

Office hours: Wednesday, 3:30-5:30pm, PCPSE 500.

Canvas. All resources for the class will be available on the Canvas course site:

<https://canvas.upenn.edu/courses/1637054>

Slides, problem sets, homework solutions, and other relevant resources for the class will be posted on Canvas.

I may occasionally provide additional lecture notes, slides, or extra readings to support in-class discussion. These will also be posted on Canvas.

Course description and material

Synopsis. The main goals of this course are to develop an understanding of why and how the government may intervene in the economy, and to study the effect of government expenditure programs and taxation systems on the welfare and behavior of citizens. This course will include an analysis of the theoretical bases that guide government intervention in the economy; the discussion of a range of issues in public finance with a focus on current policy debates; and the presentation of empirical methods used in economics to evaluate the effect of public policies.

Prerequisites. Econ 101 (intermediate microeconomics), Math 104 (Calculus I), as well as Math 114 (Calculus II) or Math 115 (Calculus II with Probability and Matrices) are required for this class. Econ 103 (Statistics for Economists) is recommended.

Textbook. Lectures and class discussion will mostly follow the following textbook: Jonathan Gruber, *Public Finance and Public Policy* (5th Edition) WORTH Publishers, 2016. The book is available at the Penn bookstore, or may be purchased online. Note: The 4th edition is an acceptable substitute. The newer 6th edition can be used too.

Exam material. Exam questions may cover everything discussed in class, in the problem sets, or on the Canvas discussion board, as well as everything in the relevant chapters of the textbook (we will not cover all the chapters of the book; relevant chapters of the textbook are listed in the tentative lecture schedule at the end of this syllabus), and supplemental documents I may distribute.

Problem set questions, as well as questions I will ask in class to guide our discussion, are designed to be representative of what you may expect during the exams.

Grades and examination

Course grades will be determined by performance on three midterm exams (including one at the very end of the semester) and problem sets, in the following proportions. There will be no extra-credit assignment.

- The best two midterms out of the three will account for 30% of the grade, each
- Problem sets will together account for 30% of the grade
- Participation will account for 10% of the grade

Though the exact distribution of grades varies from year to year, I will target an average grade of B+.

Midterm exams. All exams will take place during the regular class time, in the regular classroom. In terms of material, exams will be cumulative. Collaboration and/or communication between students will *not* be permitted during the exams. The tentative dates for exams are:

- First midterm: Thursday, February 10th.
- Second midterm: Tuesday, March 22nd.
- Third midterm: Tuesday, April 26th.

Problem sets. Problem sets will be assigned weekly and due on Thursdays at the beginning of class (8:30am ET). You can either turn in a paper version of your homework in person, or submit an electronic version on Canvas (under Assignments). It is okay for students to work in small groups and discuss problem sets. Every student is however responsible for their own and personal write-up, and must turn in an individual version of the homework (no copies similar to study group members). Even if you and your friend came up with the answer discussing together, you are expected take a moment to write up this answer by yourself, and to justify that answer and explain the reasoning in your own words.

Participation. Participation is different from attendance. You need to be active in the class—either in lectures or in office hours—to earn points for participation. See at the end of this syllabus for more details, and tips.

Class policies

Academic integrity. It is your responsibility to be familiar with the University's Code of Academic Integrity, and to abide by its rules. Note the Economics Department's policy on academic integrity, which you can find on the Department's website:

Academic integrity is a very important part of student life, and the Department of Economics takes it seriously [...] Students who are suspected of committing infractions will be reported to the Office of Student Conduct [...] The Department reserves the right to undertake procedures that would catch breaches of academic integrity, should any arise.

Problem sets deadlines. Due dates will be specified for each of the problem sets, as they are assigned. You are expected to turn in your homework by the deadline. You should make arrangements to turn in your work *early* if you expect a conflict to arise at the time the homework is due. *No* deadline extension will be granted to accommodate job interviews —problem sets are assigned and scheduled sufficiently ahead of time for you to have time to complete the homework if you plan ahead and don't start at the last minute. Pages of homework turned in late because of stapling omission or dysfunction will *not* be accepted.

Exam attendance policy. I will follow the Economics Department's policy on exam attendance, which you can find at:

<https://economics.sas.upenn.edu/undergraduate/course-information/course-policies>

In cases where attendance at a midterm or a final exam is mandatory, there are only a few valid excuses for missing an exam. They are:

- Three exams scheduled within one calendar day (for final exams ONLY!) This policy of three exams does not count for midterm exams given during class time.
- An exam is given outside of the regular class schedule and the timing conflicts with another class in which the student is enrolled.
- Observance of a university-recognized religious holiday.
- UPENN Business that takes you away from campus. Absence from campus on UPENN business includes, for example, athletic events in which you are actively participating. In such cases, you need to make arrangements with your professor ahead of the exam date to take the exam at another time (preferably earlier than the schedule date).
- An illness/health emergency.
- A death in your family.
- Documented disabilities that allow you to take the exam under other circumstances.

Examples of reasons that are *not* valid for missing an exam are:

- job internships/ interviews
- beginning fall or spring break early or returning after a scheduled exam
- end of semester early flights
- take home exams
- any other reason you would prefer not to be at the university when the exam is scheduled

Students are responsible for making sure, at the beginning of the term, that they can attend the exams. Registering for a course means that you certify that you will be present for the exam (unless one of the explicitly stated exceptions above arises.)

Students who arrive late to an exam will generally be required to hand in their exam at the same time as other students.

Make-up midterm exams. There will be no make-up midterm exam. If you miss a midterm exam for any reason, you will earn a 0 for that exam. The final grade for the course only taking into account the best two midterm grades out of three, the 0 will be dropped if you score higher than a 0 at the other two midterms.

Regrade policy. Regrade of exams and problem sets may be requested, if you find a clear and compelling error in the way your exam was graded. The procedure for requesting a regrade is to submit to me a one-page typed petition detailing the supposed grading error.

No regrade request will be accepted for exams that are written in pencil and/or look altered.

In addition, note the following economics department's policies on grading requests:

Errors in grading arising from illegible or garbled answers are not subject to correction. [Your answers must be legible. Answers that I and/or the grader cannot read or understand, regardless whether it is due to poor hand-writing, grammar or anything else, will be deemed wrong.]

Students should not approach either the instructor or the TA with an oral request before making their written request. Requests should be focused on the specific error and should be made within a week of the work being returned.

The entire graded work (problem set or examination) should be resubmitted; there is no guarantee that grades will rise as, statistically, positive and negative errors in grading are equally likely.

If the request arises because you think different students have been graded differently, all the affected students should submit their work as a group [and may all be regraded].

Sharing class material. Course documents—including problem sets, practice exams, exams, and their respective solutions—are to be used **exclusively** by students enrolled in this course, and are not to be shared with people outside of this class. Regardless of whether documents are physically distributed in class or posted on the Canvas course site, **any re-posting online (including on any course material sharing website) is prohibited.**

Tentative lecture schedule

Week #	Lecture #	Week day	Date	Lecture topic / slides	HW due	Textbook chapter	Note
1	1	Thu	13-Jan	Intro		2.3	
2	2	Tue	18-Jan	Externalities (1/2)		5; 6.1; 6.2	
	3	Thu	20-Jan	Externalities (2/2)	HW 1		
3	4	Tue	25-Jan	Public goods (1/2)		7; 9.1; 10.2	Course selection period ends
	5	Thu	27-Jan	Public goods (2/2)	HW 2		
4	6	Tue	1-Feb	Causal inference		3	
	7	Thu	3-Feb	Education	HW 3	11; 10.3	
5	8	Tue	8-Feb	Income distribution (1/2)		17; 12.5	
		Thu	10-Feb	Midterm 1			
6	9	Tue	15-Feb	Income distribution (2/2)		17; 12.5	
	10	Thu	17-Feb	Social insurance: theoretical found. (1/2)	HW 4	12	21-Feb: Last day to drop classes
7	11	Tue	22-Feb	Social insurance: theoretical found. (2/2)			
	12	Thu	24-Feb	Social security (1/2)	HW 5	13	
8	13	Tue	1-Mar	Social security (2/2)			
	14	Thu	3-Mar	UI + DI + WC (1/2)	HW 6	14	
		Tue	8-Mar	Spring break			
		Thu	10-Mar	Spring break			
9	15	Tue	15-Mar	UI + DI + WC (2/2)		14	
	16	Thu	17-Mar	Health insurance (1/2)	HW 7	15; 16	18-Mar: last day to change grade type
10		Tue	22-Mar	Midterm 2			
	17	Thu	24-Mar	Health insurance (2/2)		15; 16	28-Mar: Last day to withdraw
11	18	Tue	29-Mar	Taxation: basics		18	
	19	Thu	31-Mar	Tax incidence	HW 8	19	
12	20	Tue	5-Apr	Tax inefficiencies + Optimal taxation (1)		20.1	
	21	Thu	7-Apr	Optimal taxation (2)	HW 9	20.2; 20.3	
13	22	Tue	12-Apr	Labor taxation		21	
	23	Thu	14-Apr	Capital taxation, lifecycle model	HW 10	21	
14	24	Tue	19-Apr	Tax expenditures		22; 23	
	25	Thu	21-Apr	Review			
15		Tue	26-Apr	Midterm 3			

Additional readings

Externalities

Josh Barro (2014). *Don't Want Me to Recline My Airline Seat? You Can Pay Me*. New York Times, August 27, 2014.

Robert Stavins (1998). "What Can We Learn from the Grand Policy Experiment? Lessons for SO2 Allowance Trading." *Journal of Economic Perspectives*, Vol 12, No. 3: 69–88.

Christina Anderson *et al.* (2018) *Three Far-Flung Cities Offer Clues to Unsnarling Manhattan's Streets*. New York Times, February 26, 2018.

Public goods

John Tierney (2000) *A Tale of Two Fisheries*, NY Times Magazine, August 28, 2000.

Education

Dennis Epple, Richard Romano, and Miguel Urquiola (2017). "School Vouchers: A Survey of the Economics Literature." *Journal of Economic Literature*, 55(2): 441–92.

Derek Neal (2018). *Information, Incentives, and Education Policy*. Harvard University Press.

Income distribution

Hanming Fang and Michael Keane (2006). “Assessing the Impact of Welfare Reform on Single Mothers.” Brookings Papers on Economic Activity, 2004, Volume 1: 1–116.

Welfare reform A patchy record at 20. The Economist, August 20, 2016

Poverty in America: No money no love. The Economist, August 20, 2016

SNAP Back to Reality. NPR, The Indicator from Planet Money, May 17, 2018.

Social insurance

Martin Feldstein (2005). “Rethinking Social Insurance.” NBER Working Paper No. 11250.

Jessica Greene (2018). *Medicaid Recipients’ Early Experience with the Arkansas Medicaid Work Requirement.* Health Affairs, September 5, 2018.

Social security

Martin Feldstein (2005). “Structural Reform of Social Security.” Journal of Economic Perspectives, Spring 2005: 33–55.

Health insurance

John H. Cochrane, *After the ACA: Freeing the market for health care.* October 18, 2012.

Karl Denninger (2017). *The Bill to Permanently Fix Health Care for All.* Market Ticker Blog.

Hanming Fang (2017). “The Economic Realities of Replacing the Affordable Care Act.” Wharton Public Policy Initiatives Issue Brief, Volume 5, No. 3.

Milton Friedman (2001). *How to Cure the Health Care.* The Public Interest. Winter 2001.

Paul Howard and Stephen T. Parente (2010). *Toward Real Health Care Reform.* National Affairs, 2010.

Paul Krugman, *Health Care Reform Myths.* March 12, 2010, New York Times.

Empirical Methods

Joshua Angrist and Alan Krueger (1999). “Empirical Strategies in Labor Economics.” Handbook of Labor Economics, Vol. 3, Chapter 23: 1277–366.

On the participation component of the final course grade

Why is participation important? Three main reasons.

- One is that it creates positive externalities during lectures: lectures are much less boring to everyone when students are active rather than when it is me talking non stop (I do my best to be entertaining and interesting but I do admit that I need help from you to make the class lively).
- Another is that a number of comments made by students are things I was not planning on saying or talking about but are actually very related to what we are discussing, truly enrich the discussion, and are useful for everyone to think about.
- Yet another reason is that I want to make sure you know it is perfectly fine and even encouraged to reach out (e.g., come to office hours or ask questions during the lectures) if you have questions or are lost.

Why do I incentivize participation by making 10% of your final grade depend on it?

- First of all, the goal of this policy is *not* to stress you out, and I really don't want it to.
- The policy was actually suggested by previous students in end-of-the-semester evaluations: before I had this policy only a few students would be very active in class; I asked students to give suggestions in the final evaluations regarding what I should do to encourage participation. The only suggestion I received (and it kept coming back) was: give points for participation!

- I think it is fair to look at students deciding how much to participate as economic agents deciding how much to participate by maximizing their utility (from participating) net of their cost (or participating). Also sometimes students underestimate the benefits from reaching out or from participating. The participation points are a way to move up the benefit curve from participating.

How do I try to make the policy fair for everyone? I realize that not everyone has the same utility function, not everyone has the same cost function, and because of that it is hard to have a policy that is “objectively fair” or “works for everyone”, while still maintaining the spontaneous aspect of participation that makes a class lively. Even without a grade incentive, some people would participate a lot because they enjoy it, or because it helps them stay focused (and increase their utility) or because they have a low cost of participating (e.g., they are not shy, they know the answers, they study related topics that give them ideas of good questions). I understand that it may seem unfair to “reward” a behavior that is naturally less costly to certain people, or to “penalize” others for their tastes (some just don’t like participating) or their naturally high costs to participating. To go around this, I want to highlight that there are multiple ways to be an active participant, accommodating many different participation cost functions, and all of which allowing you to have a high participation grade in the class.

- First, and in very practical terms, to get these participation points, you don’t need to ask 10 questions at each lecture; make 10 comments every minute; or answer all my questions at each lecture. Showing you are engaged by, for instance, answering one of my questions in each lecture is good. You also don’t need to be active at every single lecture or every single office hours session. I understand that you all have a lot going on, that you may have to miss class sometimes. That is fine, make an effort to answer a few of my questions on the next lecture and your participation grade will not be affected by you missing class. I understand that you have other classes and all have different schedules. For instance, you may have other assignments that make it that, say, you work hard on Sundays and are tired on Mondays and therefore don’t feel like participating on Mondays. That is okay! Be active on Wednesdays, and your participation grade will not be affected by you not being active on Mondays.
- Lecture vs office hours —I understand that we all have different personalities, that some of us are more shy than others. I understand that some of us are slower than others at taking notes, and participating while you focus on writing what is going in class is hard. You don’t have to be active during the lectures, you can instead/also come to office hours (mine or the TA’s) and ask questions or answer other students’ questions during these office hours. Lectures are just one part of where you can be active.
- Asking questions vs answering questions —Feel free to ask questions during class and contribute to the discussion by connecting to knowledge you have from outside the class. If it is easier, note that in the slides that I distribute before the lectures, there are a number of question prompts that will be discussed in class. These can often be answered with previous knowledge from intermediate micro or our earlier classes, so you can look at these and think of answers early if you worry about coming up with participation ideas during class.
- Spontaneous vs prepared participation —At the beginning of each lecture, I will ask for a couple of volunteers to do a 2-min recap (and will give priority to someone who has participated little). You can also prepare those.
- Reacting to class material vs to problem set material —A large chunk of office hours often turn out to be dedicated to discussing problem sets.
- If you have any concern about your participation or think your circumstances are not being taken into account by my criteria, feel free to email me to explain and we will work something out.